Message Text

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R 301119Z MAR 77
FM AMEMBASSY BONN
TO SECSTATE WASHDC 6958
AMEMBASSY MOSCOW
INFO USMISSION USBERLIN
AMEMBASSY BERLIN
AMEMBASSY LONDON
AMEMBASSY PARIS
USMISSION NATO BRUSSELS
USMISSION EC BRUSSELS

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E.O. 11652: GDS

TAGS: PFOR PGOV WB EEC UR US UK FR GW

SUBJECT: BERLIN AND THE EC: RESPONSE TO SOVIET PROTEST OF NOVEMBER 16, 1976

REFS: (A) BONN 4342; (B) BONN 3884; (C) STATE 50137; (D) BONN 2447; (E) 76 MOSCOW 18075

BEGIN SUMMARY. ALL BONN GROUP REPS HAVE REPORTED FINAL AGREEMENT TO THE DRAFT ALLIED REPLY TO THE PROTEST WHICH THE SOVIETS DELIVERED IN MOSCOW LAST NOVMEBER 16. THIS TELEGRAM SETS OUT THE FINAL TEXT OF THE REPLY. BONN GROUP RECOMMENDATIONS ON DELIVERY ARE REPORTED BY SEPTEL. END SUMMARY.

1. AT THE MARCH 29 BONN GROUP MEETING, THE FRG REP (HENZE) REPORTED THAT FOREIGN MINISTER GENSCHER HAD CONFIDENTIAL

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APPROVED THE COMPROMISE WORDING FOR PARA F OF THE DRAFT ALLIED REPLY REPORTED IN REF (A). FRENCH AND US REPS HAD ALREADY REPORTED APPROVAL OF THAT LANGUAGE, WHICH WAS BASED ON A BRITISH FALLBACK POSITION.

2. FULL AGREEMENT THUS EXISTS ON THE AD REF TEXT REPORTED IN REF (D), AS AMENDED IN REFS (A) AND (B),

WITH ONE ADDITIONAL NON-SUBSTANTIVE CHANGE IN THE SECOND SENTENCE OF PARA D. FOR CLARITY, WE REPEAT THE FINAL AGREED TEXT BELOW:

BEGIN TEXT

A. THE GOVERNMENT OF THE UNITED STATES, IN CONSULTATION WITH THE GOVERNMENTS OF FRANCE AND THE UNITED KINGDOM, HAS CAREFULLY CONSIDERED THE STATEMENT OF THE MINISTRY OF FOREIGN AFFAIRS OF THE USSR OF 16 NOVEMBER 1976 AND HAS INSTRUCTED ME TO STATE THE FOLLOWING.

B. THE UNITED STATES GOVERNMENT DOES
NOT ACCEPT THE ALLEGATIONS IN THE SOVIET NOTE OF
16 NOVEMBER CONCERNING THE ORIGIN AND EXTENT OF ALLIED
RIGHTS AND RESPONSIBILITIES IN BERLIN AND DOES NOT
CONSIDER IT NECESSARY TO REITERATE ITS WELL-KNOWN
POSITION ON THIS SUBJECT.

C. THE US GOVERNMENT RECALLS THAT, WHEN THE AUTHORITIES OF THE THREE POWERS APPROVED THE EXTENSION TO THE WESTERN SECTORS OF BERLIN OF THE TREATY OF 1957 AND OF OTHER EUROPEAN COMMUNITY CONSTITUTIVE TREATIES, THE ALLIED KOMMANDATURA, IN CONFORMITY WITH THE ESTABLISHED PROCEDURES, TOOK THE NECESSARY STEPS TO ENSURE THAT THEIR APPLICATION IN THE WESTERN SECTORS OF BERLIN DID NOT AFFECT ALLIED RIGHTS AND RESPONSIBILITIES, INCLUDING THOSE WHICH CONCERN MATTERS OF SECURITY CONFIDENTIAL

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AND STATUS. THE APPLICATION OF THESE TREATIES IN THE WESTERN SECTORS OF BERLIN UNDER THESE CONDITIONS IS IN NO WAY INCOMPATIBLE WITH THE STATUS OF BERLIN AND IT IS ERRONEOUS TO DESCRIBE IT AS ILLEGAL. THEREFORE, THE QUESTION OF WHETHER THE QUADRIPARTITE AGREEMENT RETROACTIVELY SANCTIONED THE EXTENSION OF THESE TREATIES TO THE WESTERN SECTORS OF BERLIN DOES NOT ARISE.

D. TO THE EXTENT THAT THE SOVIET STATEMENT CONCERNS THE PROPOSED EXTENSION TO THE WESTERN SECTORS OF BERLIN OF THE COUNCIL ACT OF 20 SEPTEMBER 1976
CONCERNING THE ELECTION OF REPRESENTATIVES OF THE EUROPEAN ASSEMBLY BY DIRECT UNIVERSAL SUFFRAGE, THE US GOVERNMENT RECALLS AND CONFIRMS THE TERMS OF ITS COMMUNICATION OF 20 SEPTEMBER 1976. THE GOVERNMENTS OF FRANCE, THE UNITED STATES AND THE UNITED KINGDOM HAVE GIVEN THEIR AGREEMENT TO THE EXTENSION TO BERLIN OF THE COUNCIL ACT OF 20 SEPTEMBER 1976; THEY HAVE TAKEN THE

NECESSARY MEASURES, DESCRIBED IN THEIR STATEMENT OF 20 SEPTEMBER 1976, TO ENSURE THAT THE PROVISIONS OF THAT ACT AS APPLIED IN THE WESTERN SECTORS OF BERLIN ARE

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FULLY CONSISTENT WITH ALLIED RIGHTS AND RESPONSIBILITIES. THEY CONFIRM THAT THE CONTINUED PARTICIPATION OF REPRESENTATIVES FROM BERLIN IN THE EUROPEAN ASSEMBLY CANNOT, IN SUCH CIRCUMSTANCES, CONSTITUTE A VIOLATION OF THE QUADRIPARTITE AGREEMENT OF 3 SEPTEMBER 1971.

E. THE WESTERN SECTORS OF BERLIN WILL CONTINUE TO BE INCLUDED IN THE AREA OF APPLICATION OF THE CONSTITUTIVE TREATIES OF THE EUROPEAN COMMUNITY INSOFAR AS THIS IS COMPATIBLE WITH ALLIED RIGHTS AND RESPONSIBILITIES. SUCH INCLUSION CANNOT AND WILL NOT HAVE THE EFFECT OF CONFERRING ON THE EUROPEAN COMMUNITY

ANY PART OF THE SUPREME AUTHORITY EXERCISED BY THE THREE POWERS IN THE WESTERN SECTORS OF BERLIN. SUCH INCLUSION CONTRIBUTES TO THE MAINTENANCE AND DEVELOPMENT CONFIDENTIAL

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OF THE TIES BETWEEN THE WESTERN SECTORS OF BERLIN AND THE FEDERAL REPUBLIC OF GERMANY, AS CONFIRMED IN THE QUADRIPARTITE AGREEMENT, AND DOES NOT CIRCUMVENT THE SECOND PART OF THE RELEVANT PROVISION OF THE QUADRIPARTITE AGREEMENT THAT THESE SECTORS CONTINUE NOT TO BE A CONSTITUENT PART OF THE FEDERAL REPUBLIC OF GERMANY AND NOT TO BE GOVERNED BY IT.

- F. THE US GOVERNMENT CONSIDERS IT UNNECESSARY TO COMMENT ON HYPOTHESES CONCERNING THE BUILDING OF A EUROPEAN UNION. EUROPEAN COMMUNITY DEVELOPMENTS WILL CONTINUE TO BE REVIEWED BY THE THREE POWERS IN THE EXERCISE OF THEIR SUPREME AUTHORITY, IN ORDER TO ENSURE THAT NO SUCH DEVELOPMENT AFFECTS ALLIED RIGHTS AND RESPONSIBILITIES, INCLUDING THOSE WHICH CONCERN MATTERS OF SECURITY AND STATUS.
- G. IN THESE CIRCUMSTANCES, THE GOVERNMENT OF THE US MUST REJECT AS TOTALLY UNWARRANTED THE REFERENCE TO PROTECTIVE ACTIONS CONTAINED IN THE SOVIET STATEMENT.

END TEXT.

3. BONN GROUP RECOMMENDATIONS ON DELIVERY OF THE REPLY FOLLOW BY SEPTEL. STOESSEL

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